

## Message Text

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FM SECSTATE WASHDC

TO AMEMBASSY PHNOM PENH

C O N F I D E N T I A L STATE 180673

C O R R E C T E D COPY (GARBLED PORTIONS IN TEXT)

FOL SENT ACTION SECSTATE WASHDC SEPTEMBER 10, 1973 FROM  
ALGIERS REPEATED TO YOU QUOTE

C O N F I D E N T I A L ALGIERS 1957

E.O. 11652: GDS

TAGS: PFOR AG

SUBJECT: SOME CONCLUSIONS RE NON-ALIGNED SUMMIT

DEPT PASS AS DESIRED

SUMMARY: FOURTH NON-ALIGNED CONFERENCE WAS A SUCCESS IN  
TERMS OF ITS SIZE AND ABILITY TO PAPER OVER DIFFERENCES.  
ALGERIA ACHIEVED MOST OF ITS OBJECTIVES AND BOUMEDIENE  
EMERGED AS A THRID WORLD LEADER. END SUMMARY

1. WE SUBMIT BELOW SOME IMMEDIATE IMPRESSIONS AND  
CONCLUSIONS RE FOURTH NON-ALIGNED CONFERENCE AS SEEN  
FROM ALGIERS.

2. WITH MORE THAN 70 LEADERS ATTENDING, NON-ALIGNED  
GROUP WAS TOO LARGE AND UNWIELDY TO DEAL WITH ITS FULL  
AGENDA IN 5 DAY PERIOD.

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EM SPEECHES WERE REPETITIOUS BUT ESTABLISHED THE DEEP RESENTMENT OF THE POOR AND WEAK AGAINST THE RICH AND STRONG.

4. WITH THEIR HEAVY HANDED TACTICS (BREZNEV LETTER TO BOUMEDIENE AND CASTRO'S OVERDONE TRIBUTE TO COMMUNIST CAMP) SOVIETS LOST GROUND WITH NON-ALIGNED MOVEMENT, MOST OF WHOSE MEMBERS APPEAR TO LUMP USSR ALONG WITH US AS RICH, POWERFUL AND MENACING.

5. CHINESE REMAINED QUIET WHILE THEIR VIEWS REGARDING BIG POWER HEGEMONY GAINED GROUND.

6. ALTHOUGH CASTRO, SIHANOUK, QADHAFI AND THO DENOUNCED US BY NAME, MOST SPEAKERS ATTACKED A NAMELESS IMPERIALISM, COLONIALISM AND NEO-COLONIALISM.

7. ALTHOUGH SIHANOUK DID SOME EFFECTIVE POLITICKING AND THO AS WELL AS SIHANOUK WERE ACCEPTED AS CHIEFS OF STATE, INDOCHINA DID NOT EMERGE AS A MAJOR ISSUE AT CONFERENCE.

8. WHILE ARAFAS WAS POPULAR FIGURE IN CORRIDORS, PLO GAINED NOTHING CONCRETE FROM CONFERENCE AND MAY HAVE LOST GROUND. EMBARRASSED BY TERRORIST INCIDENT IN PARIS AND FRUSTRATED BY FAILURE TO GAIN FULL MEMBERSHIP AS OPPOSED TO OBSERVER STATUS, PLO HAD TO BE CONTENT WITH SAME RESOLUTIONS OF SUPPORT IT ALREADY HAD FROM PREVIOUS NON-ALIGNED MEETINGS.

9. SUPPORT FOR AFRICAN LIBERATION MOVEMENTS WAS UNANIMOUS, BUT LEADERS THEMSELVES WERE NOT MUCH IN EVIDENCE. ALGERIANS REQUIRED THAT SINGLE SPOKESMAN, PAIGC, REPRESENT ALL AFRICAN LIBERATION MOVEMENTS.

10. OLD LEADERS SUCH AS HAILI SELASSIE AND TITO APPEARED TO FADE ALONGSIDE NEW MEN SUCH AS QADHAFI AND BOUMEDIENE. CASTRO LOOMED LARGE BUT MADE NO NEW FRIENDS. QADHAFI'S SPEECH AND PERSONALITY MADE BIG IMPRESSION BUT SEVERAL OF HIS RESOLUTIONS WERE SHELVED IN CLOSED SESSIONS.  
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11. THE MIDDLE EAST RESOLUTION WAS WATERED DOWN, AND ONLY ONE STATE, CUB, BROKE RELATIONS WITH ISRAEL. NEVERTHELESS ISRAEL WAS MORE ISOLATED THAN EVER WITH NO ONE WILLING TO SPEAK OUT PUBLICLY IN HER SUPPORT.

12. ALTHOUGH NON-ALIGNMENT CAN BE USED BY REVOLUTIONARIES OR MINORITY OPPOSITION GROUPS TO OBTAIN RECOGNITION AND

STATUS, (SIHANOUK AND THO), IT CAN ALSO BE A SHELTER  
AGAINST REVOLUTIONARIES FOR CONSERVATIVES SUCH AS SULTAN  
QABUS OF OMAN.

13. FAILURE OF ALLENDE TO APPEAR AS STANDARD BEARER  
FOR A SOCIALIST, NON-ALIGNED LATIN AMERICAN DISAPPOINTED  
ALGERIANS AND LEFT LATIN AMERICANS PRESENT BADLY SPLIT  
BETWEEN CASTRO AND HIS OPPONENTS.

14. ASIANS WERE UNDER-REPRESENTED AND SEEMED TO HAVE  
LITTLE WEIGHT.

15. BOUMEDIENE'S ACHIEVEMENT IN BRINGING 52 HEADS OF  
STATE OR GOVERNMENT TO CONFERENCE WAS DUE LARGELY TO  
ALGERIA'S UNIQUE POSITION AS AN ARAB, AFRICAN AND  
"RADICAL" STATE. WE QUESTION WHETHER MEETING IN SRI  
LANKA THREE YEARS HENCE WILL BE AS WELL ATTENDED.

16. ALGERIAN LEADERS WILL PROBABLY BE SATISFIED WITH  
RESULTS OF CONFERENCE WHICH LAUNCHED BOUMEDIENE AS A  
WORLD FIGURE BEGINNING WITH HIS APPEARANCE AT UNGA.  
ALGERIANS WILL BE DISAPPOINTED BUT NOT SURPRISED THAT A  
PERMANENT SECRETARIAT WAS NOT FORMED BUT CAN BE EXPECTED  
TO MAKE MOST OF 15 MEMBER COORDINATING COMMITTEE WHICH  
WILL ESTABLISH ALGIERS AS NON-ALIGNED CAPITAL FOR NEXT  
THREE YEARS. ALGERIANS CAN ALSO BE SATISFIED THAT THEIR  
ECONOMIC AND POLITICAL DRAFTS FORMED BASIS FOR CONFERENCE  
DECLARATIONS AND MANY OF ITS RESOLUTIONS.

17. ALTHOUGH NON-ALIGNED NATIONS BROUGHT TOGETHER MANY  
ONCONSISTENCIES AND WEAKNESSES AND SWEEPED MANY DIFFERENCES  
UNDER CARPET THEY WILL MAKE WEIGHT OF THEIR NUMBERS  
AND STRENGTH OF THEIR RESENTMENT FELT DURING  
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